



Australian Government

Information resilience

The role of cultural and community institutions

A report prepared by the
Academy of the Social
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the **National Science and
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Acknowledgement of Country

The Academy of the Social Sciences in Australia acknowledges Traditional Owners of Country throughout Australia and recognises the continuing connection to lands, waters and communities. We pay our respect to Aboriginal and Torres Strait Islander cultures, and to Elders past and present.

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Executive summary

This report summarises research on the role of cultural and community institutions and structures in building shared identities and realities, and how this can support resilience to mis- and disinformation. The weight of the evidence is on formal cultural institutions and, as such, this report primarily focuses on the galleries, libraries, archives and museums (GLAM) sector. Where available, this is complemented with evidence relating to more informal cultural and community institutions and participation in public life more broadly.

This report identifies and explores 2 domains where cultural and community institutions can support information resilience:

1. As highly trusted institutions with the social capital, reach and expertise to educate the community and provide credible information.

Cultural and community institutions – broadly encompassing GLAMs, political and civil society organisations, recreation and special interest groups, and democratic, educational and religious institutions – are key sites of civic engagement that collect, host, produce and share vast amounts of information for public audiences. They are, to varying degrees, invested in information resilience.

As independent and accessible public spaces where class, ideology and cultural background are generally irrelevant, they embrace the plurality of Australian identities, encompassing stories, histories and cultures of Aboriginal and Torres Strait Islanders, the British traditions that underpin our democratic and legal systems, and the varied cultures, faiths and traditions of our modern multicultural society. They also enjoy a high level of trust by members of the public and as such can facilitate and promote social and civic engagement.

Cultural and community institutions are generally aware of their standing in society, and many take active steps to deliver coordinated information and media literacy interventions to combat mis- and disinformation. These institutions are particularly well-placed to facilitate information sharing and reach groups who are traditionally disengaged or mistrustful.

2. As critical social infrastructure and the sites of civic engagement, which support the conditions for cohesive, resilient communities.

Research shows that participation in civic life helps building resilient, cohesive societies that are resilient to mis- and disinformation. Given their trusted status and positioning in all parts of metropolitan, regional and rural society, cultural and community institutions act as social infrastructure and can facilitate dialogue and provide locally situated interventions.

Cultural and community institutions are important sites of learning about critical thinking and civic values and social hubs around which various identities and connections are formed. These institutions provide a forum for expressing and reflecting on who we are collectively, and how we go about debating and arriving at this shared reality.

Through participatory models and outreach programs which embrace greater comfort with complexity, respectful dialogue and accommodating plurality, these institutions encourage connection across difference and help build and strengthen the diverse bridging ties that support the conditions for community wellbeing and resilience. These conditions can help communities to respond to, withstand and recover from the stresses of mis- and disinformation.

Further directions and considerations

Building a secure and resilient nation is one of the Australian Government's National Science and Research Priorities, presenting an opportunity for further research exploring how the programs led by cultural and community institutions can best encourage greater engagement with complexity and differences of opinions.

Key considerations include:

- how to define the 'we' of shared identities as inclusive, rather than exclusionary
- how institutions can reach those who feel excluded from cultural, creative and community experiences and who may be more at risk of low social identification and mis- and disinformation
- while institutions help maintain a vibrant democracy and public life, they too are subject to interpretation, changing values and political pressure
- participatory practices that are inclusive, accessible and mitigate division, particularly on polarising issues.

Introduction

This report examines the role for cultural and community institutions and structures in building resilience to mis- and disinformation and is intended to inform advice to the Australian Government.

The community and cultural landscape is vast – on a continuum from large, formal institutions at national and state level to thousands of small community-based organisations led by community members and volunteers. The weight of the evidence with respect to mis- and disinformation is on formal institutions and GLAMs in particular. There is, however, some evidence on more informal cultural and community institutions. This report summarises the evidence to provide broad understanding of the different ways in which people participate in civil society and the implications for resilience to mis- and disinformation. In doing so, this report adopts necessarily broad terms, and the authors acknowledge that implications will not apply equally to all institutions or sectors.

Importantly, while there is an evidence base for how cultural and community institutions can and might support information resilience, it is underdeveloped, and robust evidence on the various aspects of this review was not always available. This has necessitated a balancing of peer and grey literature, including utilising theoretical and indirect evidence and case studies to draw inferences about the relative benefits of different interventions.

Background

Cultural and community institutions are key sites of civic engagement in Australia. They collect, host, produce and share vast amounts of information and function as social infrastructure, building and maintaining social cohesion and enhancing the conditions for resilience to mis- and disinformation.

Our ability to share information quickly, widely and inexpensively is an extraordinary achievement in terms of democratising knowledge. However, an increasingly complex information landscape, with multiple platforms and global reach, has led to the rapid spread of mis- and disinformation and fuelled polarisation, eroded trust in reliable sources of information and distorted the shared reality upon which liberal democracies rely (International Panel on the Information Environment 2024). Misinformation and disinformation are generally distinguished by intent; disinformation actively intends to deceive, while misinformation is unintended, arising from ignorance and bias (Given et al. 2023). We may see the recent prevalence of mis- and disinformation and scepticism towards expertise as a particular challenge of our times, yet ‘fake news’ dates to ancient Greek society (De Brasi et al. 2024) and has featured during wartime propaganda campaigns (Argemi and Fine 2018; Posetti and Matthews 2018).

Within this context, information resilience refers to individual, institutional or community capacity to withstand and recover from the impacts of mis- and

disinformation. Information resilience is characterised as involving contextual components (e.g. trust in institutions, political polarisation), features of a society's information-distribution institutions and the individual critical thinking competencies needed to navigate complex information landscapes (Dragomir et al. 2024; Humprecht et al. 2021). Cross-national comparative analyses find that trust in institutions, other members of a group and in information sources supports information resilience. This suggests that information and media literacy alone is not enough to effectively combat mis- and disinformation, and that complementary, evidence-based social interventions are also needed (Dragomir et al. 2024; Humprecht et al. 2020; Humprecht et al. 2021).

The social psychology concept of social identification is relevant to mis- and disinformation and social cohesion more generally. Social identification relates to the conditions which contribute to an individual's sense of identity based on group membership. It informs and is shaped by shared norms and behaviours, and can encourage mindsets that prevent division, including how information is received and acted on (Fraser and Aldrich 2021; Fraser et al. 2021) and levels of social and institutional trust (Allen 2004; Platow et al. 2012; Wang et al. 2023).

Research links low levels of social identification to susceptibility to paranoia, conspiratorial worldviews and polarisation (Greenaway et al. 2019; Woodward 1997). Mis- and disinformation can amplify social identities that feature mistrust and experiences of isolation and inequality, reinforcing 'me/us versus them' narratives (Nera et al. 2022).

Particularly relevant to this report is the role of social capital – the networks that make up society and the mutual sense of reciprocity and trust they produce. The literature identifies 3 types of social ties that produce social capital for individuals, communities and institutions:

- bonding connects people who are similar and emotionally close (e.g. family, friends) and provide intimate personal support
- bridging describes loose connections that span social groups, such as class, race or locality
- linking connects the public with those in power or those representing institutions of power, authority and official information (Putnam 2016).

Bridging ties are particularly important for building diverse connections across society, helping individuals understand and trust those outside immediate family and friendship circles (Aldrich 2023a; Aldrich and Meyer 2015; Putnam 2016).

Civic engagement involves the mechanisms and processes through which people learn about and participate in public life, including volunteering, voting in elections, membership of political, sporting and cultural groups and participating in community events. Civic engagement provides opportunities to build linking and bridging ties (Aldrich 2023a), and it is consistently linked to high trust, social cohesion and democratic resilience (Leigh and Terrell 2020; Evans et al. 2024; O'Donnell et al. 2024; Strengthening Democracy Taskforce 2024).

The annual Mapping Social Cohesion survey finds that participation in public life can help people better understand and feel a sense of agency in democratic processes,

thereby making them more likely to trust these institutions (O'Donnell et al. 2024). By encouraging bridging and linking ties and facilitating 'the formation of shared identities, alliances, solidarities, and connections across difference' (Evans 2021) civic engagement also provides a forum to foster social identities grounded in inclusion, respectful deliberation and collective decision-making (Barrett and Cocq 2019; Moore-Vissing and Mallory 2020; Rupar et al. 2021).

In Australia, there has been a long-term decline in volunteering and civic and political membership (Biddle and Gray 2023; Leigh and Terrell 2020; Nicholas 2023). Despite this, participation remains steady, with the proportion of Australians involved in a social, community, religious, civic or political groups (between 54–57% of Mapping Social Cohesion survey respondents since 2021) (O'Donnell et al. 2024). Australia's culture of civic engagement has been characterised as an asset – albeit one requiring further attention – with capacity to support more cohesive, resilient communities (Leigh and Terrell 2020; O'Donnell et al. 2024; Strengthening Democracy Taskforce 2024).

Cultural and community institutions – broadly encompassing GLAMs, political and civil society organisations, recreation and special interest groups, and democratic, educational and religious institutions – are key sites of civic engagement (Aldrich 2023a; Gattenhof et al. 2023). They collect, host, produce and share vast amounts of information for public audiences and are, to varying degrees, inherently invested in information resilience (Johnston 2023; De Paor and Heravi 2020). They are also social infrastructure – accessible, neutral spaces where cultural background, class and ideology is generally irrelevant, and people interact and form networks (Aldrich 2023a; Evans 2021; Fraser et al. 2022; Trinca 2024; Vivian et al. 2024). These spaces are increasingly important as polarisation and economic inequality becomes more pronounced, and as Australians' sense of national belonging and intergroup trust has declined (O'Donnell et al. 2024). Indeed, political scientist Daniel Aldrich notes that, 'in an era of ... misinformation these spaces may be the few places left where people from across the political spectrum can meet to build trust' (Aldrich 2023a).

1 The role of cultural and community structures and institutions

1.1 The institutional state of play

Australia's cultural and community institutions are varied and exist on a continuum from formal to informal. This variability is a strength in terms of reach and innovative ways of engaging the public, however, it may make it difficult to translate high-level social outcomes into actionable goals for individual institutions and sectors. Attempts to mobilise cultural and community institutions to address mis- and disinformation should engage the sector closely and consider identifying consistent criteria for intended social outcomes and indicators of success.

Australia's cultural and community landscape is vast and includes institutions and groups which operate at diverse scales and localities across the country – ranging from well-funded flagship national institutions which share stories of national identity (Joint Standing Committee on the National Capital and External Territories 2019; Senate Legal and Constitutional Affairs References Committee 2021) to small, community-based and volunteer-led institutions and groups which are intimately engaged in local concerns and outreach activities (Bennett et al. 2020; Fielding et al. 2023; Riboldi et al. 2022; Stevenson et al. 2019). Cultural and community institutions can, therefore, be viewed on a continuum from formal to informal, with differing goals, capabilities, networks and forms of engagement.

Cultural and community institutions are locally embedded and build partnerships with communities and other institutions to draw on local knowledge for services and information that reflect societal and local issues of importance (Pope 2009; Riboldi et al. 2022). Local embeddedness is critical to placemaking and accommodating communities of difference (Rosenburg 2011), including the experiences of groups previously excluded (Pope 2009; Prowse 2015). For instance, many institutions now embrace their responsibilities to work more actively and collaboratively with local First Nations communities (Commonwealth of Australia 2023; Janke 2018).

Different cultural and community institutions have different goals with respect to community engagement and social outcomes. Some institutions are expressly dedicated to effecting change in communities and highly focused on the long-term outcomes of their engagements, with dedicated funding for data collection, measurement and evaluation. Many more are one-off or informal projects which rely on anecdotal, approximations of success (Benjamin and Doan 2020; Bennett et al. 2020; Carman 2007; Stevenson et al. 2019). Additionally, some research has raised concerns with assessments of cultural and community institutions and the relative success of interventions for achieving social outcomes (MacDowell et al. 2015; Carman 2007).

1.2 The plurality of Australian identities

A single, homogenous national narrative cannot capture the plurality of Australian identities. It may be more likely to divide than unite, thereby contributing to the conditions in which mis- and disinformation takes hold. The evidence suggests that national stories with a foundation of enduring values and our rights and responsibilities and which promote a sense of togetherness that embraces plurality are valuable. This is particularly important with respect to the stories and histories of Aboriginal and Torres Strait Islander people and multicultural communities. Cultural and community institutions provide forums to explore, debate and arrive at a shared sense of who we are, thereby supporting the conditions for inclusive, resilient communities.

A sense of belonging is an important psychological state with elements of inclusivity in particular spaces, places or communities (van Kooy 2022). The breadth of localities, groups and interests that cultural and community institutions span affords a unique role in facilitating bridging ties and opportunities to form shared identities (Ercan et al. 2022; Leigh and Terrell 2020; Strengthening Democracy Taskforce 2024; van Kooy 2022). For instance, local sporting clubs and community sponsorship and settlement program been recognised as effective tools for building social networks and developing self-identities among migrant and refugee communities in Australia (Leigh and Terrell 2020).

As formal institutions tasked with collecting, housing and sharing the artefacts and knowledge that underpin national and local stories and identities, GLAMs dominate the literature. Through exhibits, outreach programs and their own organisational values and practices, GLAMs translate complex information, share stories and create forums to reflect on and reinforce what it means to be part of the Australian community (Evans 2021; Rosenberg 2011; Senate Legal and Constitutional Affairs References Committee 2021; Strengthening Democracy Taskforce 2024). History, culture and identity are dynamic concepts and how Australia's stories have been understood and told has changed overtime. GLAMs have traditionally been the sites of cultural nationalism, intended to craft a cohesive national narrative (Joint Standing Committee on the National Capital and External Territories 2019; Senate Legal and Constitutional Affairs References Committee 2021). However, it is increasingly understood that in a modern, multicultural country such as Australia, a homogenous national identity may no longer be the strong source of belonging it once was (O'Donnell et al. 2024; Senate Legal and Constitutional Affairs References Committee 2021). Experiences of social exclusion (Hooper-Greenhill et al. 2000; Message 2013; O'Donnell et al. 2024), the history wars (Darian-Smith 2017; Jones 2023; McIntyre and Clark 2013), an increasingly diverse and fragmented public realm and the oppositional, argumentative character of public discourse (Turner 2023) demonstrate that such narratives often divide, rather than unite.

The plurality of Australian identities begins with the false doctrine of *terra nullius*, on which British possession of Australia was based. This, in turn, dominated how the Australian story has been told. The overturning of *terra nullius* fundamentally changed the understanding and timespan of Australian history, providing the impetus for new fields of research and opportunities to learn from Indigenous knowledge systems and inter-cultural conversations (McGrath et al. 2021). From this perspective, the resilience of

Australian society can be said to stem from our collective capacity to look at our past with honesty and maturity, and to embrace the deep histories of the First Peoples of Australia (Birch 2021; Senate Legal and Constitutional Affairs References Committee 2021).

National, state and regional cultural institutions have an important role to play (Commonwealth of Australia 2023; De Brasi et al. 2024; Janke 2018). There is a growing practice of decolonising library and archive collections, where librarians and archivists work closely with Aboriginal and Torres Strait Islander communities to review materials, enhance findability and embrace plural knowledges (Jimenez et al. 2022; Mamtora et al. 2021; Barrowcliffe 2021). In some communities, Indigenous and non-Indigenous Australians have worked together to commemorate past acts of violence and account for the misuse of ancestral remains and cultural heritage material (Australian Academy of the Humanities 2023; Carlson and Farrelly 2023; Edmonds 2016). These actions are not an end in themselves, but provide an opportunity for truth telling and to debate and arrive at more expansive historical interpretations and shared realities that bridge social and cultural divides (Attwood 2009; Cameron and Neilson 2015; Edmonds 2016).

As Aboriginal and Torres Strait Islander cultures and histories have been increasingly embraced, so too has space been made for other stories and identities. The ‘3 great steams’ model of telling the national story was constructed by Noel Pearson and the Referendum Council. It incorporates 3 interrelated components:

- the lives and cultures of Aboriginal and Torres Strait Islander people, which is the foundation
- the British traditions which give us our institutions and democratic processes
- the varied faiths, cultures and backgrounds comprising a diverse, multicultural Australia (Referendum Council 2017).

While no formal mandate exists, many GLAMs deploy this model to tell Australia’s story in a way that invites reflection on a shared sense of who we are and prevents sectionalisation (Hutchison 2013; Senate Legal and Constitutional Affairs References Committee 2021).

The evidence highlights that informal, community-led cultural institutions and structures play a role in capturing and sharing Australia’s diverse identities. First Nations and regional and remote communities feature prominently, where research finds that engaging with local creative and cultural events and activities provides inclusive processes for placemaking and solidarity among disparate groups (Gattenhof et al. 2023; Rentschler et al. 2015). For example, *Mataya* in Barcaldine in rural Queensland was a collaboration between regional arts organisations and First Nations communities to produce a theatrical retelling of a local Dreamtime story. Following *Mataya*, Barcaldine ran its first public, community-wide Reconciliation Week and local media reported that ‘the community’s positive response to the *Mataya* performance ... showed that this was the time to get people involved in reconciliation’ (Williams 2021). Qualitative evidence found that shared storytelling supported ‘greater social cohesion through strengthened relationships between First Nations peoples and the wider community’ (Gattenhof et al. 2023).

Despite evidence that greater inclusivity promotes comfort with complexity and difference, there is some evidence indicating that institutional engagements can

exacerbate feelings of exclusion among certain groups (O'Donnell et al. 2024; van Kooy 2022). This is most prominent among GLAMs, where representation across class, ethnicity and gender can be limited in terms of hiring practices (Brook et al. 2020; Brownett 2018), the stories and perspectives shared and the audiences reached (Glow et al. 2021; Message 2013). One survey found that 3 in 10 Australians believe that cultural and creative experiences are not for people like them, with First Nations and CALD respondents more likely to agree with the statement (Creative Australia 2023).

1.3 Trusted and valued institutions

Research finds that Australia's cultural and community institutions are trusted and valued as credible and independent sources of information operating for the public good. There are opportunities to leverage this standing to deliver interventions which target mis- and disinformation, including through a decentralised approach involving state/territory and local institutions and authorities that focuses on local communities and concerns.

Cultural and community institutions consistently rank among the most trusted and valued (Edelman Trust Institute 2025; Evans 2021). 90 per cent of Australians surveyed trust the Australian Electoral Commission (AEC) (APSC 2023), while 82% and 78% of Australians trust libraries and museums respectively (Evans 2021). Overseas, a survey in Germany found that museums have the highest level of trust in an institutional environment, ahead of scientists and the media (Grotz and Rahemipour 2024). While the weight of evidence is on formal institutions, survey and anecdotal evidence indicates that Australians generally have a high level of trust in civil society and community institutions, which are seen as acting in the interest of public good (Fielding and Trembath 2020; Riboldi et al. 2022).

The trusted status of cultural and community institutions is linked to their independence from government and business and the collection, preservation and dissemination of various kinds of information (Bradshaw and Neudert 2021; Jackson 2025). GLAMs, for instance, manage and make publicly available cultural collections, and formal collection management practices strive to build impartial, credible collections (De Paor and Heravi 2020; Johnston 2023). Surveys find that the public view cultural collections as genuine artefacts and trusted sources of information (American Alliance of Museums 2021; Evans 2021). Institutions are aware of and treat seriously this expectation. The National Library of Australia's (NLA) Strategic Vision, for instance, notes that the library aims 'to maintain our position of trust by building our collections as impartially as we can' and does 'not promote, censor or privilege views expressed in Australian publications' (NLA 2025).

Institutional trust and access to credible, accurate information is important in the face of polarisation in the public realm and an increasing distrust of expertise (Turner 2023). In the absence of trusted information and/or inadequate information, individuals may simply look elsewhere (Cooke 2022; Given et al. 2023; Wall et al. 2017), and, as seen during the COVID-19 pandemic, it is here that echo chambers and mis- and disinformation can take hold (Lachlan et al. 2021). High trust affords institutions with the social capital to deliver interventions with targeted social outcomes (Aldrich 2012;

Grotz and Rahemipour 2024; Leigh and Terrell 2020; Trinca 2024; Vivian et al. 2024), including greater inclusivity and civic engagement and the critical thinking skills needed for information resilience (Aldrich 2023a; Bradshaw and Neudert 2021).

Trust in cultural and community institutions is particularly significant in regional and remote communities. These institutions are generally staffed by people who live locally and understand community concerns, making them well-placed to facilitate dialogue and provide locally situated interventions (Cameron and Neilson 2015; Newell 2021; Riboldi et al. 2022). Questacon has travelling pop-up exhibitions in cultural and community spaces outside major metropolitan areas, allowing it to engage new audiences and spark curiosity in STEM within community spaces (Questacon 2021, 2022), conceivably neutralising potentially polarising issues like climate change through proximity to trusted institutions and community members.

1.4 Enabling and encouraging civic engagement and social connection

Cultural and community institutions are critical social infrastructure and key sites of civic engagement. They enable and promote learning about and participating in public life, act as critical sources of information and support during emergencies and build the bridging and linking ties that support the conditions for resilient communities. There is a considerable opportunity to learn from case studies in Australia and overseas and translate lessons to interventions targeting information resilience and community cohesion more broadly.

The trusted and valued status of community and cultural institutions is reinforced by their role as critical social infrastructure. Social infrastructure encourages and enables civic participation, which helps build and strengthen the diverse bridging ties that support the conditions for trust, connection and community resilience (Aldrich 2012; Fraser et al. 2022).

Extensive academic (Brownnett 2018; Perkins et al. 2021; Gattenhof et al. 2023) and grey literature (Blatt et al. 2024; Creative Australia 2023; Davis and Pescud 2020; Rentschler et al. 2015; Vivian et al. 2024), a recent parliamentary inquiry (House of Representatives Standing Committee on Communications and the Arts 2021) and the *Measuring What Matters* framework (Treasury 2023) recognise that the services, programs and activities provided by cultural and community institutions can reduce feelings of isolation and loneliness. Qualitative research finds that these engagements create neutral, inclusive spaces and places for self-expression and connection (Brownnett 2018; Perkins et al. 2021). Importantly, they enable interactions between different individuals, groups and perspectives, with research suggesting these interactions can help overcome barriers across generations, class and ethnic backgrounds (Fielding et al. 2023), and encourage bridging ties founded on inclusivity (Barrett and Zani 2014; Ercan et al. 2022).

There is evidence for the positive role of social networks and infrastructure in individual and community survival, resilience and recovery during health and environmental emergencies. Studies find that those with more diverse social networks (and therefore more trusted connections) are more likely to respond to official sources of information

and ignore false and misleading information during periods of crisis. Specifically, when information was received from trusted social networks *and* official sources, it reinforced messaging and helped individuals better understand and act on advice. However, in communities characterised as having low levels of institutional and in- and intergroup trust, advice was less likely to be shared and, therefore, acted on (Aldrich 2012, 2023b; Fraser and Aldrich 2021). Another study surveying Japanese residents following the 2011 Tohoku earthquake and tsunami found that individuals who engaged with community-led disaster recovery – in the form of a community cafe where residents connected to share information – self-reported higher levels of neighbourhood recovery than a control group who did not participate (Aldrich 2023b; Lee et al. 2022). It may be that the community-led nature of these and other similar initiatives lends itself to a sense of empowerment and collective responsibility, which encourages engagement and draws individuals out of isolation (Aldrich 2023b; Aldrich and Meyer 2015; Lee et al. 2022; Pronyk et al. 2008; Pronyk et al. 2006).

Public libraries provide diverse services and community outreach programs and are prominent in the social infrastructure literature. A 2023 survey of New York Public Library patrons found that libraries provide a foundation for, and foster the core elements of, wellbeing, stability and safety, while also providing ‘information, inspiration, and connection for staying resilient in adversity and for ... creating more fulfilling lives and thriving communities’ (Blatt et al. 2024). These findings mirror the leading role that Australia’s public libraries play in fostering community resilience. For example, Mossman Library, QLD, was used as an evacuation centre following Cyclone Jasper in 2023. Public libraries also provide critical social support to marginalised and disadvantaged people. For example, Fremantle Library, WA offers the Library Connect Service, providing advice and referrals for people facing homelessness or fleeing domestic violence (ALIA 2024).

2 How cultural and community structures and institutions build information resilience

2.1 Participatory practices and the wellbeing of the public sphere

Research findings consistently emphasise the importance of participation in civic life for building resilient, cohesive societies. The outreach and educational activities and programs led by cultural and community institutions can enhance the competencies needed for meaningful participation. Innovations in participatory practices, including consensus-based decision making and crowdsourcing contributions to collection and information management, may be leveraged to strengthen the wellbeing of the public sphere.

Perceptions of trust and connectedness are important markers of how people feel about the wellbeing of society (O'Donnell et al. 2024). Participation in public life is an important way to make positive contributions to one's community and translate into action feelings of trust and inclusion (Ercan et al. 2022; Hendriks et al. 2020; Leigh and Terrell 2020; O'Donnell et al. 2024; OECD 2024). Cultural and community institutions are sites of learning about civic values and they are unique in their reach (Fielding et al. 2023; Leigh and Terrell 2020; Vivian et al. 2024). There is evidence – largely qualitative – that participation in cultural and community activities enhances civic literacy, positive attitudes towards democratic processes and perceptions of belonging, tolerance and trust (Hammonds 2023). Research also identifies a positive relationship between higher levels of civic, information and media literacy and involvement in civic engagement activities (Martens and Hobbs 2015; McDougall 2019; Park et al. 2023a; Yang and Sukhmani 2024). The competencies developed are theorised to support meaningful participation (Ghazarian and Laughland-Booÿ 2021; McDougall 2019; Mihailidis 2018; Yang and Sukhmani 2024), conceivably promoting a 'stakeholder society' in which all citizens have a direct stake and sense of collective responsibility (Ackermann and Alstott 1999).

Programs and partnerships between cultural institutions and schools are important channels for exposing young people to their civic responsibilities and the diverse Australian public (Ghazarian and Laughland-Booÿ 2021; Senate Legal and Constitutional Affairs References Committee 2021; Strengthening Democracy Taskforce 2024). The triennial National Assessment Program–Civics and Citizenship (NAP–CC) tests the civics and citizenship knowledge of a national sample of year 6 and 10 students. The 2020 NAP–CC found that participation in excursions to cultural and democratic institutions were associated with higher scores (41 and 47 scale points

higher for Year 6 and 10 students respectively who had participated) (ACARA 2020).¹ Participation in community activities such as volunteering and membership of social cause groups were associated with higher scores (46 scale points lower for students had not participated) (ACARA 2024), as were positive attitudes towards diversity (ACARA 2020, 2024).

The literature characterises collection management practices as a way that GLAMs enable participation, with flow-on effects for the wellbeing of the public sphere. Collection management practices advocate for maintaining collections that are accessible and ensure there is ‘a space and place for the broadest possible array of community views’ (NLA 2025). This provides the public with the knowledge and materials needed to understand the value of cultural heritage, civic responsibilities and to make informed decisions (De Paor and Heravi 2020; Senate Legal and Constitutional Affairs References Committee 2021; Strengthening Democracy Taskforce 2024).

Digitisation is an important aspect of maintaining accessible collections (Cole and Lott 2019). An example of digitally-enabled access to cultural collections is the NLA’s Trove, which draws together material from different collections and provides free, full-text digitised content. Trove and other such programs are used by researchers, students and the broader community (Cole and Lott 2019; Sherratt 2021) and have been particularly beneficial in enabling access for regional and remote Australians and people with disability (Piko and Brett 2021). Digitisation is inconsistent across the sector, with libraries and archives comparatively well-funded to digitise collections, but smaller institutions and community organisations often unable to do so. It has been suggested that a coordinated national effort to build digital collections infrastructure is needed to ensure usability and equitable access (Senate Legal and Constitutional Affairs References Committee 2021).

Digitally-enabled crowdsourcing is a popular participatory practice, with public involvement in the management and analysis of cultural collections by volunteers who undertake tasks such as transcription, text validation and classification. Trove utilises crowdsourcing for text corrections, with some 3000 volunteers contributing to 3.5 million lines of text corrections every month (NLA 2022), and this community is celebrated in a Trove ‘Hall of Fame’ (NLA 2024). International evidence shows crowdsourcing in such contexts allows the public to connect with a collection and be part of a community and shared project (BrodeFrank 2022; Ridge et al. 2021), conceivably building bridging ties in the process. Participatory practices empower individuals to critically engage with primary materials; this may impart the critical thinking skills to identify bias and limitations when citizens in contact with mis- and disinformation (BrodeFrank 2022; Putnam 2016; Swain et al. 2021).

Participatory practices also disrupt the usual relationship between institutions and communities by centring value co-creation and linking ties, which may have reinforcing effects for trust by making a previously ‘opaque back-end process more transparent’ (BrodeFrank 2022). Participatory practices, it must be noted, involve consensus-based

¹ These results were not reported on in the most recent NAP-CC assessment report.

decision-making, and this can promote division and may be challenging for an institution to navigate (Ridge et al. 2021), particularly if topics are polarising.

2.2 Leveraging trust and social capital to deliver mis- and disinformation interventions

There is an opportunity to leverage the social capital, reach and existing public literacy function of cultural and community institutions to deliver mis- and disinformation interventions at scale.

Further work is needed to verify the effectiveness of different interventions and test who is best placed to deliver interventions. Key considerations include:

- complementing skills development with awareness raising in ways that are accessible and appropriate for different cohorts
- interventions that target mis- and disinformation while ensuring cultural and community institutions maintain a balanced and neutral presentation of polarising issues
- motivated reasoning and the risks of increasing scepticism among individuals and groups with low levels of trust and social identification.

Sociology and psychology research identifies a range of factors which influence an individual or group's susceptibility to conspiratorial worldviews and mis- and disinformation. These include societal factors such as culture (Jasinskaja-Lahti and Jetten 2019) and socioeconomic status (Casara et al. 2022; Hornsey and Fielding 2017; Hornsey et al. 2022), real or perceived discrimination, trust-sensitive political realities (e.g. corruption, freedom of the press) (Nera et al. 2022) and an adaptive evolved tendency to be alert to – and protect against – outgroups (van Prooijen and van Vugt 2018). Some research finds that denial and corrective information alone can actually reinforce the original falsehood (Lewandowsky et al. 2015; Nera et al. 2022).

The evidence on how knowledge is perceived identifies 4 influencing factors:

- the nature of the knowledge claim
- how it is framed
- an individual's social networks
- who makes the claim (e.g. their expertise, trust, influence and authority) (Klimtman 2019).

These factors provide helpful starting points to conceive of possible interventions to increase resilience to mis- and disinformation. Of relevance to cultural and community institutions is the relationship between trust, the credibility of information sources and the considerable social capital that these institutions possess to educate communities in information and media literacy (Bradshaw and Neudert 2021; Jackson 2025).

Increasing the public's information and media literacy and the provision of trusted, reliable sources of information is an essential component of any comprehensive national strategy for information resilience (Park et al. 2024). Survey research finds that Australians have poor actual and perceived abilities to identify mis- and disinformation. Only 42% of respondents were confident that they could verify if information online is true and only 39% were confident that they could verify the reliability of a website (Park et al. 2024). It is notable that surveys conducted by the Australian Media Literacy Alliance provide reliable data demonstrating a high demand for quality, accessible adult (82% in favour) and school-based (84% in favour) information and media literacy education (Notley et al. 2021, 2024).

For media and information literacy interventions to be effective, accessibility and appropriateness for different audiences is key. This includes prioritising groups who may be more susceptible to mis- and disinformation, low social identification and polarisation (e.g. those who are less educated, from lower income households or are from CALD backgrounds), acknowledging the diversity of the Australia public and tailoring interventions accordingly (e.g. multilingual resources, addressing mis- and disinformation in culturally resonant ways) (Notley et al. 2024; Yang and Sukhmani 2024).

Many cultural and community institutions have existing public literacy functions and are already engaged in mis- and disinformation interventions (De Paor and Heravi 2020; Johnston 2023). The literature finds that libraries are particularly well-placed to deliver information and media literacy interventions. Libraries are embedded in communities and have unparalleled reach, with one-third of Australians holding public library memberships and services provided at more than 1700 branches and mobile sites nationally (ALIA 2024). Libraries are also trusted sources of information and offer a range of formal information and media literacy services via their programming and activities, including guides and workshops on online safety and common mis- and disinformation techniques (Dragomir et al. 2024). While survey data shows that Australians prefer to learn information and media literacy in online tutorials, one in five want access to support in libraries (Notley et al. 2024).

Libraries also provide incidental media literacy education; a patron may seek technical assistance when accessing internet services, providing staff with teachable moments to share guidance on information credibility and mis- and disinformation (Johnston 2023; Park et al. 2023a; Park et al. 2023b). In one study, library staff interviewed noted the effectiveness of incidental interactions – described as ‘piggybacking’ content – for reaching communities who are traditionally disengaged or mistrustful, including patrons who are older or from CALD backgrounds (Park et al. 2023a).

There are international examples of targeted information and media literacy programs addressing mis- and disinformation that have been effectively delivered by or in collaboration with cultural and community institutions (McBrien 2020; van der Staak and Wolf 2019). Launched in 2013, the National Library Board Singapore's (NLB) S.U.R.E. program (Source, Understand, Research, Evaluate) operates on the understanding that media and information literacy interventions tailored to specific groups and contexts are generally more effective in promoting awareness and skills adoption than a broad-based approach (Pek and Wang 2018; Revez and Corujo 2021). Initially designed for students and teachers, the program has been expanded and adapted for workplaces and the public. The resources and activities are diverse and

innovative, including curriculum-aligned materials delivered in schools, professional development courses, and travelling workshops and displays in public libraries. Resources are multilingual, age appropriate (e.g. plain language guides for seniors) and available in a range of formats, including videos and infographics (NLB 2025a, 2025b; Pek and Wang 2018; Revez and Corujo 2021).

In Australia, the AEC's trusted status helps it educate the public and vouch for credible, accurate electoral information in a changing information environment. The AEC's *Stop and Consider* campaign encourages voters to check the sources of electoral information. The campaign includes probing questions about the reliability, currency and safety of information and a disinformation register which publicly lists and corrects electoral mis- and disinformation identified during federal elections and referenda (AEC 2024b, 2024c, 2020). The 2023 Voice to Parliament referendum tested the suitability of AEC measures to mitigate mis- and disinformation and buttress trust in the electoral system. As the first Australian referendum to occur in the complex digital media landscape, and with concerted efforts to spread polarising and misleading information, including about the AEC, mis- and disinformation was a challenge for electoral integrity and trust throughout the referendum (Carson et al. 2024; McAllister and Biddle 2024). Exit poll data found that 7 in 10 Australians were concerned about mis- and disinformation during the referendum period (Browne 2023), arguably reaffirming previously noted evidence of public demand for mis- and disinformation education. In addition to *Stop and Consider*, the AEC oversaw an advertising and social media campaign and a dedicated education program, running more than 300 community education sessions (AEC 2024a; Strengthening Democracy Taskforce 2024).

While evidence supports the merit of mis- and disinformation interventions, particularly those targeting information and media literacy, some interventions have been observed to prime individuals for heightened scepticism with the unintended consequence of negatively impacting the credibility of the source of information (Hoes et al. 2024; van der Meer et al. 2023). Peer reviewed and grey literature agrees that the referendum and AEC activities throughout demonstrated Australia's robust electoral system, enhanced by high public trust in the AEC (AEC 2024a; Carson et al. 2024; Strengthening Democracy Taskforce 2024). However, a nationally representative survey found that exposure to information simply refuting dis/misinformation about the AEC had limited impact on countering mistrust. Among certain groups, including those with existing low levels of trust and proponents of the No vote, refutation increased mistrust in the AEC (Carson et al. 2024).

2.3 Supporting community wellbeing and resilience in times of crises

Cultural and community institutions are critical social infrastructure; they support community wellbeing and help communities respond to, withstand and recover from periods of crisis. The enduring resistance of First Nations communities offers valuable insights about the

importance of shared spaces, stories and community-led initiatives for creating the conditions for resilience.

These research findings are significant as communities face increasing polarisation around issues of climate, reconciling colonial history and trust in expertise. A key consideration for the government and institutions alike is how to situate scientific and other forms of knowledge while also ensuring institutions maintain a balanced and neutral presentation of polarising issues.

Cultural and community institutions are often central and enduring features of a local community, with the standing and networks to bridge divides and foster the connections that make communities more resilient to the drivers and effects of mis- and disinformation (Aldrich 2023a). This is particularly significant when engaging isolated and marginalised communities and during periods of crisis (Aldrich 2012; Aldrich and Meyer 2015; Fraser et al. 2022).

Evidence from natural and health crises finds that coordination between public officials, emergency management and civil society groups support more effective engagement with communities (Aldrich 2012; Aldrich and Meyer 2015; Fraser and Aldrich 2021; Fraser et al. 2021). Institutions act as intermediaries, facilitating bridging and linking ties between officials, the public and broader civil society, for instance, by convening community consultations or developing tailored communication materials (Myers 2021; Riboldi et al. 2022). Collective, community-centred approaches to disaster recovery are embedded in emergency management frameworks (Australian Red Cross 2012), and it is suggested that the ties developed therein may provide the foundation for greater resilience in future crises (Moore-Vissing and Mallory 2020; Revez and Corujo 2021).

La Trobe University's Centre for the Study of the Inland has been working with GLAMs in Murray-Darling Basin communities to share research on regional experiences of living with climate extremes. Through exhibitions and public talks, communities are invited to learn about the histories of their communities and to share their own insights. GLAMs also facilitate engagement with schools, ensuring education about local climate histories and conversations about resilience and adaptation begins early (La Trobe University 2025). These kinds of activities provide opportunities to discuss climate extremes without the often-polarising language of climate change (Perkin 2013; Rosenberg 2011).

For First Nations communities, *terra nullius* and its legacy of policies which dehumanised and forcefully removed Indigenous peoples from unceded lands is a form of mis- and disinformation. A storytelling tradition spanning tens-of-thousands of years has been key to preserving and building First Nations cultures and knowledge. It also validates experiences, nurtures community connection and resists false narratives, playing a key role in the longevity of Aboriginal and Torres Strait Islander resistance (Iseke 2013). Research explores how online platforms and communities have transformed and continued this practice in contemporary contexts (Barrett and Cocq 2019; Barrowcliffe 2021; Carlson and Kennedy 2021; Shiri et al. 2021).

The Aboriginal Tent Embassy in Canberra was established in 1972 as a public display of the First Nations community's rejection of *terra nullius*. It is the site of the longest

protest for Indigenous land rights, sovereignty and self-determination in the world. More than a site of historic and political significance for First Nations peoples, the Tent Embassy can be seen as a cultural institution and social infrastructure for a group historically excluded from public life. The term ‘embassy’ was used to bring attention to the fact Aboriginal and Torres Strait Islander people had never ceded sovereignty nor engaged in any treaty process with the Crown and, as such, required a formal representative office. In the more than 5 decades since its creation, the Tent Embassy has become a site for continued resistance and ‘a potent symbol rejecting the hypocrisy, deceit and duplicity by successive Australian governments’ (Foley 2013). It provides and has endured expressly because it relies on deliberation, shared objectives and shared meaning-making and the bridging and bonding ties created during these processes (Carslon and Coe 2022; Coe 2024).

Evidence on networked approaches to COVID-19 vaccine hesitancy among First Nations communities highlights the utility of cultural and community institutions in overcoming mis- and disinformation. With a long history of official systems that have actively upheld falsehoods and disregarded Aboriginal and Torres Strait Islander knowledge systems, an understandable culture of scepticism towards official information and structures has emerged. This helps explain how mis- and disinformation was able to take hold during the pandemic and impacted vaccination rates in some communities. The most effective strategies for addressing vaccine related mis- and disinformation were community-led, situated in local cultural and linguistic settings and leveraged trusted individuals and institutions as the sources of information. For instance, partnerships between the National Aboriginal Community Controlled Health Organisation, frontline healthcare workers and First Nations church leaders saw tailored education and pre- debunking campaigns, leading to increased vaccination rates among communities (Crooks et al. 2020; Fredericks et al. 2023).

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